

General Assembly

Governor's Bill No. 28

February Session, 2014

LCO No. 501



Referred to Committee on FINANCE, REVENUE AND BONDING

Introduced by:

SEN. WILLIAMS, 29th Dist.

SEN. LOONEY, 11th Dist.

REP. SHARKEY, 88th Dist.

REP. ARESIMOWICZ, 30th Dist.

AN ACT CONCERNING REVENUE ITEMS TO IMPLEMENT THE GOVERNOR'S BUDGET.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (Effective from passage) (a) It is found and declared that the
- 2 state of Connecticut derives revenue from a variety of taxes, fees and
- 3 other sources, including the state sales and use tax and motor fuels tax;
- 4 it is fair and reasonable to refund the existing state budget surplus in
- 5 the form of a refund of nonbusiness consumer sales and use tax and
- 6 motor fuels tax paid by residents of this state in calendar year 2013;
- 7 information concerning the amount of sales and use tax paid at various
- 8 income levels is contained in the 2013 Optional State Sales Tax Table
- 9 promulgated by the United States Secretary of the Treasury;
- 10 information concerning the amount of gasoline consumed per capita in
- 11 Connecticut and the motor fuels tax rate are contained in the Economic

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Report of the Governor; it is fair and reasonable to use information contained in those reports to determine the share of the sales and use tax and motor fuels tax refund due each eligible individual since no effective or practical mechanism exists for determining the amount of actual sales and use tax and motor fuels tax paid by each eligible individual and therefore, it is fair and reasonable to provide a fixed amount of sales and use tax and motor fuels tax refund to all individuals since such information shows that the amount of spending on sales and use tax and motor fuels tax is disproportionate to income levels.

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(b) (1) For purposes of this section, an "eligible individual" means a resident of this state with a federal adjusted gross income of less than two hundred thousand dollars or, in the case of joint filers, with a federal adjusted gross income of less than four hundred thousand dollars who: (A) Is required to file and timely files or timely files an extension to file a resident income tax return with the Commissioner of Revenue Services for the taxable year commencing on January 1, 2013; (B) is not required to file a resident income tax return for the taxable year commencing on January 1, 2013, with the Commissioner of Revenue Services, but is required to file and files or files an extension to file a federal income tax return with the Commissioner of Internal Revenue; (C) is not required to file a resident income tax return for the taxable year commencing on January 1, 2013, with the Commissioner of Revenue Services, but is a recipient of a federal earned income tax credit for such taxable year; or (D) received benefits for the taxable year commencing on January 1, 2013, under Title II of the Social Security Act, as amended from time to time, and was not required to file an income tax return with the Commissioner of Revenue Services or the Commissioner of Internal Revenue for such taxable year.

(2) For the purposes of subparagraphs (B) to (D), inclusive, of subdivision (1) of this subsection, an individual shall be deemed a resident of this state provided such individual was a resident of this state on the last day of calendar year 2013.

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- 45 (c) Each eligible individual shall be entitled to a sales and use tax 46 and motor fuels tax refund for such taxes paid in calendar year 2013.
- 47 (d) The amount of such refund shall be fifty-five dollars or, for residents filing jointly, one hundred ten dollars.
- (e) Amounts refunded pursuant to this section shall be subject to the provisions for set-off as provided in sections 12-739 and 12-742 of the general statutes.
- (f) Amounts refunded pursuant to this section shall not be considered income for purposes of sections 8-119*l*, 12-170d, 12-170aa, 17b-550, 17b-812, 47-88d and 47-287 of the general statutes.
- (g) The Commissioner of Revenue Services shall notify the State Comptroller of the names and addresses of the eligible individuals for the refunds pursuant to this section, and the State Comptroller shall draw an order on the State Treasurer in the amount thereof for payment to the eligible individuals.

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- (h) The Commissioner of Revenue Services, in the commissioner's sole discretion, may determine that an individual qualifies as an eligible individual based upon such individual satisfying the commissioner that such individual was a resident of this state as provided in this section.
- 65 Sec. 2. (Effective from passage) Not later than June 30, 2014, the 66 Comptroller shall designate up to one hundred fifty-five million 67 dollars from the resources of the General Fund for the fiscal year 68 ending June 30, 2014, to be reserved for use in the payment of refunds 69 as provided in section 1 of this act. Not later than April 1, 2015, the 70 Commissioner of Revenue Services shall notify the Comptroller of any 71 part of such resources not refunded to eligible individuals as provided 72 in section 1 of this act, and the Comptroller may credit such resources 73 not refunded to the resources of the General Fund for the fiscal year 74 ending June 30, 2015.

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- Sec. 3. Subdivision (7) of section 12-201 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 78 (7) "Gross direct premiums" means all receipts of premiums from 79 policyholders and applicants for policies, whether received in the form 80 of money or other valuable consideration, but excluding (A) annuity 81 premiums and considerations and premiums received for reinsurances 82 assumed from other insurance companies, [and] (B) premiums 83 received after July 1, 1990, and before January 1, 1995, for any special 84 health care plan, as defined in section 38a-564, and (C) premiums 85 received on or after July 1, 2014, for any new or renewal contract or 86 policy to provide health care coverage to municipal employees, 87 municipal retirees and dependents of such employees or retirees;
- Sec. 4. Subsection (b) of section 12-202a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 91 (b) Notwithstanding the provisions of subsection (a) of this section, 92 the tax shall not apply to:
- 93 (1) Any new or renewal contract or policy entered into with the state 94 on or after July 1, 1997, to provide health care coverage to state 95 employees, retirees and their dependents;
- 96 (2) Any subscriber charges received from the federal government to 97 provide coverage for Medicare patients;
- 98 (3) Any subscriber charges received under a contract or policy 99 entered into with the state to provide health care coverage to Medicaid 100 recipients which charges are attributable to a period on or after 101 January 1, 1998;
- 102 (4) Any new or renewal contract or policy entered into with the state 103 on or after April 1, 1998, to provide health care coverage to eligible

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- beneficiaries under the HUSKY Plan, Part A, HUSKY Plan, Part B, or
- 105 HUSKY Plus programs, each as defined in section 17b-290;
- 106 (5) Any new or renewal contract or policy entered into with the state
- on or after February 1, 2000, to provide health care coverage to retired
- teachers, spouses or surviving spouses covered by plans offered by the
- state teachers' retirement system;
- 110 (6) Any new or renewal contract or policy entered into on or after
- July 1, 2001, and prior to July 1, 2014, to provide health care coverage
- 112 to employees of a municipality and their dependents under a plan
- 113 procured pursuant to section 5-259;
- 114 (7) Any new or renewal contract or policy entered into on or after
- July 1, 2001, to provide health care coverage to employees of nonprofit
- organizations and their dependents under a plan procured pursuant to
- 117 section 5-259;
- 118 (8) Any new or renewal contract or policy entered into on or after
- 119 July 1, 2003, to provide health care coverage to individuals eligible for
- 120 a health coverage tax credit and their dependents under a plan
- 121 procured pursuant to section 5-259;
- 122 (9) Any new or renewal contract or policy entered into on or after
- 123 July 1, 2005, to provide health care coverage to employees of
- 124 community action agencies and their dependents under a plan
- 125 procured pursuant to section 5-259; [or]
- 126 (10) Any new or renewal contract or policy entered into on or after
- 127 July 1, 2005, to provide health care coverage to retired members and
- their dependents under a plan procured pursuant to section 5-259; or
- 129 (11) Any new or renewal contract or policy entered into on or after
- 130 July 1, 2014, to provide health care coverage to municipal employees,
- municipal retirees and dependents of such employees or retirees.
- Sec. 5. Section 12-412 of the 2014 supplement to the general statutes

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(NEW) (120) Sales of the following nonprescription drugs or medicines available for purchase for use in or on the body: Vitamin or mineral concentrates; dietary supplements; natural or herbal drugs or medicines; products intended to be taken for coughs, cold, asthma or allergies, or antihistamines; laxatives; antidiarrheal medicines; analgesics; antibiotic, antibacterial, antiviral and antifungal medicines; antiseptics; astringents; anesthetics; steroidal medicines; anthelmintics; emetics and antiemetics; antacids; and any medication prepared to be used in the eyes, ears or nose. Nonprescription drugs or medicines shall not include cosmetics, dentrifrices, mouthwash, shaving and hair care products, soaps and deodorants.

Sec. 6. Subparagraph (B) of subdivision (20) of subsection (a) of section 12-701 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage and applicable to taxable years commencing on or after January 1, 2014*):

(B) There shall be subtracted therefrom (i) to the extent properly includable in gross income for federal income tax purposes, any income with respect to which taxation by any state is prohibited by federal law, (ii) to the extent allowable under section 12-718, exempt dividends paid by a regulated investment company, (iii) the amount of any refund or credit for overpayment of income taxes imposed by this state, or any other state of the United States or a political subdivision thereof, or the District of Columbia, to the extent properly includable in gross income for federal income tax purposes, (iv) to the extent properly includable in gross income for federal adjusted gross income pursuant to clause (x) of this subparagraph in computing Connecticut adjusted gross income, any tier 1 railroad retirement benefits, (v) to the extent any additional allowance for depreciation under Section 168(k) of the Internal Revenue Code, as provided by Section 101 of the Job

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Creation and Worker Assistance Act of 2002, for property placed in service after December 31, 2001, but prior to September 10, 2004, was added to federal adjusted gross income pursuant to subparagraph (A)(ix) of this subdivision in computing Connecticut adjusted gross income for a taxable year ending after December 31, 2001, twenty-five per cent of such additional allowance for depreciation in each of the four succeeding taxable years, (vi) to the extent properly includable in gross income for federal income tax purposes, any interest income from obligations issued by or on behalf of the state of Connecticut, any political subdivision thereof, or public instrumentality, state or local authority, district or similar public entity created under the laws of the state of Connecticut, (vii) to the extent properly includable in determining the net gain or loss from the sale or other disposition of capital assets for federal income tax purposes, any gain from the sale or exchange of obligations issued by or on behalf of the state of Connecticut, any political subdivision thereof, public instrumentality, state or local authority, district or similar public entity created under the laws of the state of Connecticut, in the income year such gain was recognized, (viii) any interest on indebtedness incurred or continued to purchase or carry obligations or securities the interest on which is subject to tax under this chapter but exempt from federal income tax, to the extent that such interest on indebtedness is not deductible in determining federal adjusted gross income and is attributable to a trade or business carried on by such individual, (ix) ordinary and necessary expenses paid or incurred during the taxable year for the production or collection of income which is subject to taxation under this chapter but exempt from federal income tax, or the management, conservation or maintenance of property held for the production of such income, and the amortizable bond premium for the taxable year on any bond the interest on which is subject to tax under this chapter but exempt from federal income tax, to the extent that such expenses and premiums are not deductible in determining federal adjusted gross income and are attributable to a trade or business carried on by such individual, (x) (I) for a person who files a return

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under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than fifty thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than fifty thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than sixty thousand dollars or a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is less than sixty thousand dollars, an amount equal to the Social Security benefits includable for federal income tax purposes; and (II) for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is fifty thousand dollars or more, or as a married individual filing separately whose federal adjusted gross income for such taxable year is fifty thousand dollars or more, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income from such taxable year is sixty thousand dollars or more or for a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is sixty thousand dollars or more, an amount equal to the difference between the amount of Social Security benefits includable for federal income tax purposes and the lesser of twenty-five per cent of the Social Security benefits received during the taxable year, or twenty-five per cent of the excess described in Section 86(b)(1) of the Internal Revenue Code, (xi) to the extent properly includable in gross income for federal income tax purposes, any amount rebated to a taxpayer pursuant to section 12-746, (xii) to the extent properly includable in the gross income for federal income tax purposes of a designated beneficiary, any distribution to such beneficiary from any qualified state tuition program, as defined in Section 529(b) of the Internal Revenue Code, established and maintained by this state or any official, agency or instrumentality of the state, (xiii) to the extent allowable under section

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233 12-701a, contributions to accounts established pursuant to any 234 qualified state tuition program, as defined in Section 529(b) of the 235 Internal Revenue Code, established and maintained by this state or 236 any official, agency or instrumentality of the state, (xiv) to the extent 237 properly includable in gross income for federal income tax purposes, 238 the amount of any Holocaust victims' settlement payment received in 239 the taxable year by a Holocaust victim, (xv) to the extent properly 240 includable in gross income for federal income tax purposes of an 241 account holder, as defined in section 31-51ww, interest earned on 242 funds deposited in the individual development account, as defined in 243 section 31-51ww, of such account holder, (xvi) to the extent properly 244 includable in the gross income for federal income tax purposes of a 245 designated beneficiary, as defined in section 3-123aa, interest, 246 dividends or capital gains earned on contributions to accounts 247 established for the designated beneficiary pursuant to the Connecticut 248 Homecare Option Program for the Elderly established by sections 3-249 123aa to 3-123ff, inclusive, (xvii) to the extent properly [included] 250 includable in gross income for federal income tax purposes, fifty per 251 cent of the income received from the United States government as 252 retirement pay for a retired member of (I) the Armed Forces of the 253 United States, as defined in Section 101 of Title 10 of the United States 254 Code, or (II) the National Guard, as defined in Section 101 of Title 10 of 255 the United States Code, (xviii) to the extent properly includable in 256 gross income for federal income tax purposes for the taxable year, any 257 income from the discharge of indebtedness in connection with any 258 reacquisition, after December 31, 2008, and before January 1, 2011, of 259 an applicable debt instrument or instruments, as those terms are 260 defined in Section 108 of the Internal Revenue Code, as amended by 261 Section 1231 of the American Recovery and Reinvestment Act of 2009, 262 to the extent any such income was added to federal adjusted gross 263 income pursuant to subparagraph (A)(x) of this subdivision in 264 computing Connecticut adjusted gross income for a preceding taxable 265 year; [and] (xix) to the extent not deductible in determining federal 266 adjusted gross income, the amount of any contribution to a

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- 267 manufacturing reinvestment account established pursuant to section
- 268 32-9zz in the taxable year that such contribution is made; and (xx) to
- 269 the extent properly includable in gross income for federal income tax
- 270 purposes, for the taxable year commencing January 1, 2014, twenty-
- 271 five per cent of the income received from the state teachers' retirement
- 272 system, and for the taxable year commencing January 1, 2015, and each
- 273 taxable year thereafter, fifty per cent of the income received from the
- 274 <u>state teachers' retirement system.</u>
- Sec. 7. Section 12-704d of the general statutes is repealed and the
- 276 following is substituted in lieu thereof (Effective from passage and
- 277 applicable to taxable years commencing on or after January 1, 2014):
- 278 (a) As used in this section:
- 279 (1) "Angel investor" means an accredited investor, as defined by the
- 280 Securities and Exchange Commission, or network of accredited
- 281 investors who review new or proposed businesses for potential
- 282 investment who may seek active involvement, such as consulting and
- 283 mentoring, in a Connecticut business, but "angel investor" does not
- 284 include (A) a person controlling fifty per cent or more of the
- 285 Connecticut business invested in by the angel investor, (B) a venture
- 286 capital company, or (C) any bank, bank and trust company, insurance
- 287 company, trust company, national bank, savings association or
- building and loan association for activities that are a part of its normal
- 289 course of business;
- 290 (2) "Cash investment" means the contribution of cash, at a risk of
- 291 loss, to a qualified Connecticut business in exchange for qualified
- 292 securities;
- 293 (3) "Connecticut business" means any business with its principal
- 294 place of business in Connecticut that is engaged in bioscience,
- 295 advanced materials, photonics, information technology, clean
- 296 technology or any other emerging technology as determined by the
- 297 Commissioner of Economic and Community Development;

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- (5) "Advanced materials" means developing, formulating or manufacturing advanced alloys, coatings, lubricants, refrigerants, surfactants, emulsifiers or substrates;
- 305 (6) "Photonics" generation, means emission, transmission, 306 modulation, signal processing, switching, amplification, detection and 307 sensing of light from ultraviolet to infrared and the manufacture, 308 research or development of opto-electronic devices, including, but not 309 limited to, lasers, masers, fiber optic devices, quantum devices, 310 holographic devices and related technologies;
- 311 (7) "Information technology" means software publishing, motion 312 picture and video production, teleproduction and postproduction 313 services, telecommunications, data processing, hosting and related 314 services, custom computer programming services, computer system 315 design, computer facilities management services, other computer 316 related services and computer training;
 - (8) "Clean technology" means the production, manufacture, design, research or development of clean energy, green buildings, smart grid, high-efficiency transportation vehicles and alternative fuels, environmental products, environmental remediation and pollution prevention; and
- 322 (9) "Qualified securities" means any form of equity, including a 323 general or limited partnership interest, common stock, preferred stock, 324 with or without voting rights, without regard to seniority position that 325 must be convertible into common stock.
- 326 (b) There shall be allowed a credit against the tax imposed under 327 this chapter, other than the liability imposed by section 12-707, for a

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cash investment of not less than twenty-five thousand dollars in the qualified securities of a Connecticut business by an angel investor. The credit shall be in an amount equal to twenty-five per cent of such investor's cash investment, provided the total tax credits allowed to any angel investor shall not exceed two hundred fifty thousand dollars. The credit shall be claimed in the taxable year in which such cash investment is made by the angel investor and shall not be transferable.

- (c) To qualify for a tax credit pursuant to this section, a cash investment shall be in a Connecticut business that (1) has been approved as a qualified Connecticut business pursuant to subsection (d) of this section; (2) had annual gross revenues of less than one million dollars in the most recent income year of such business; (3) has fewer than twenty-five employees, not less than seventy-five per cent of whom reside in this state; (4) has been operating in this state for less than seven consecutive years; (5) is primarily owned by the management of the business and their families; and (6) received less than two million dollars in cash investments eligible for the tax credits provided by this section.
- (d) (1) A Connecticut business may apply to Connecticut Innovations, Incorporated, for approval as a Connecticut business qualified to receive cash investments eligible for a tax credit pursuant to this section. The application shall include (A) the name of the business and a copy of the organizational documents of such business, (B) a business plan, including a description of the business and the management, product, market and financial plan of the business, (C) a description of the business's innovative technology, product or service, (D) a statement of the potential economic impact of the business, including the number, location and types of jobs expected to be created, (E) a description of the qualified securities to be issued and the amount of cash investment sought by the qualified Connecticut business, (F) a statement of the amount, timing and projected use of the proceeds to be raised from the proposed sale of qualified securities,

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- and (G) such other information as the [executive director] <u>chief</u>

 executive <u>officer</u> of Connecticut Innovations, Incorporated, may require.
- (2) Said [executive director shall, on or before August 1, 2010, and monthly thereafter] chief executive officer shall, on a monthly basis, compile a list of approved applications, categorized by the cash investments being sought by the qualified Connecticut business and type of qualified securities offered.

- (e) (1) Any angel investor that intends to make a cash investment in a business on such list may apply to Connecticut Innovations, Incorporated, to reserve a tax credit in the amount indicated by such investor. The aggregate amount of all tax credits under this section that may be reserved by Connecticut Innovations, Incorporated, shall not exceed six million dollars annually for the fiscal years commencing July 1, 2010, to July 1, 2012, inclusive, and shall not exceed three million dollars in each fiscal year thereafter. Connecticut Innovations, Incorporated, shall not reserve tax credits under this section for any investment made on or after July 1, [2014] 2016.
 - (2) The amount of the credit allowed to any investor pursuant to this section shall not exceed the amount of tax due from such investor under this chapter, other than section 12-707, with respect to such taxable year. Any tax credit that is claimed by the angel investor but not applied against the tax due under this chapter, other than the liability imposed under section 12-707, may be carried forward for the five immediately succeeding taxable years until the full credit has been applied.
 - (f) If the angel investor is an S corporation or an entity treated as a partnership for federal income tax purposes, the tax credit may be claimed by the shareholders or partners of the angel investor. If the angel investor is a single member limited liability company that is disregarded as an entity separate from its owner, the tax credit may be

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claimed by such limited liability company's owner, provided such owner is a person subject to the tax imposed under this chapter.

- (g) (1) Beginning on the effective date of this section, any tax credit claimed under this section shall be recaptured as provided in subdivision (2) of this subsection if, within two years from the close of the taxable year in which the credit is claimed: (A) The angel investor sells, transfers or otherwise disposes of his or her ownership interest in the Connecticut business qualified to receive such investment; or (B) the Connecticut business qualified to receive cash investments for which the tax credit was claimed ceases to operate as an active business with its principal place of business in Connecticut, or fails to maintain the requirement that at least seventy-five per cent of its employees reside in Connecticut.
- (2) The amount of the tax credit that shall be recaptured shall be determined by multiplying (A) the total amount of the credit claimed or, in the case of an event described in subparagraph (A) of subdivision (1) of this subsection, the portion of the credit attributable to the ownership interest disposed of, by (B) (i) one hundred per cent, if the event requiring recapture of the credit occurs during the taxable year for which the tax credit is claimed, (ii) sixty-seven per cent if the event requiring recapture of the credit occurs during the first year after the close of the taxable year for which the credit is claimed, or (iii) thirty-three per cent if the event requiring recapture of the credit occurs more than one year but not more than two years after the close of the taxable year for which the credit is claimed.
- 417 (3) The angel investor that claimed the tax credit shall pay the
 418 amount to be recaptured, as determined under subdivision (2) of this
 419 subsection, as taxes payable to the state for the taxable year in which
 420 the event requiring recapture of the credit occurs.
- [(g)] (h) A review of the <u>cumulative</u> effectiveness of the credit under this section shall be conducted by Connecticut Innovations,

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423 Incorporated, by July 1, 2014, and by July first annually thereafter. 424 Such review shall include, but need not be limited to, the number and type of Connecticut businesses that received angel investments, the 425 426 number of angel investors and the aggregate amount of cash 427 investments, the current status of each Connecticut business that 428 received angel investments, the number of employees employed in each year following the year in which such Connecticut business 429 430 received the angel investment, and the economic impact in the state, of 431 the Connecticut business that received the angel investment. Such 432 review shall be submitted to the Office of Policy and Management and 433 to the joint standing committee of the General Assembly having 434 cognizance of matters relating to commerce, in accordance with the 435 provisions of section 11-4a.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	from passage	New section
Sec. 2	from passage	New section
Sec. 3	from passage	12-201(7)
Sec. 4	from passage	12-202a(b)
Sec. 5	July 1, 2014, and	12-412
	applicable to sales	
	occurring on or after said	
	date	
Sec. 6	from passage and	12-701(a)(20)(B)
	applicable to taxable years	
	commencing on or after	
	January 1, 2014	
Sec. 7	from passage and	12-704d
	applicable to taxable years	
	commencing on or after	
	January 1, 2014	

Statement of Purpose:

To implement the provisions of the Governor's budget.

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[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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